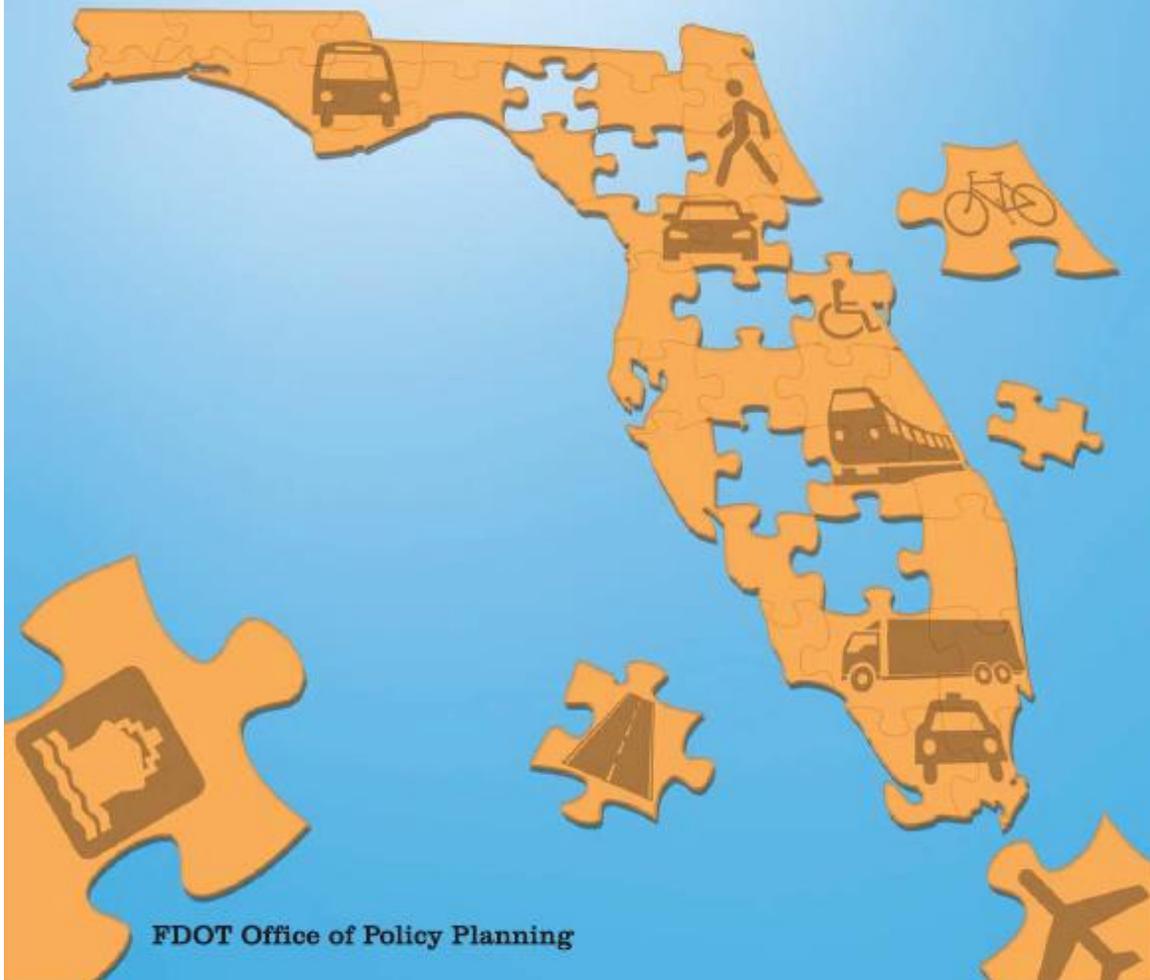


# **FLORIDA METROPOLITAN PLANNING PARTNERSHIP STATEWIDE MEETING**

Collaboration Workshop  
Performance Measures

September 28th, 2016



FDOT Office of Policy Planning

# FLORIDA METROPOLITAN PLANNING PARTNERSHIP



## STATEWIDE MEETING

MPOAC • FDOT • FHWA • FTA



### Overview

The 2016 Statewide Performance Collaboration Workshop was held at the Florida Turnpike Office in Orlando on Wednesday, September 28<sup>th</sup>. It was part of the two-day Florida Metropolitan Planning Partnership (FMPP) Statewide Meeting held on September 27<sup>th</sup> and 28<sup>th</sup>. This partnership between the Florida Department of Transportation (FDOT), the Federal Highway Administration (FHWA), the Federal Transit Administration (FTA), Florida's 27 MPOs, and the Florida Metropolitan Planning Organization Advisory Council (MPOAC) is associated with FDOT's efforts to foster coordination and collaboration across jurisdictional boundaries.



The Performance Workshop had two broad components: a series of "Partner Updates" by FDOT, FHWA, and the MPOAC on performance measures, followed by a "Future Collaboration" facilitated discussion. The FMPP meeting/workshop had approximately 93 attendees.

The Workshop presentations were followed by an update on the MPO Performance Measures Pilot Project. The workshop concluded with a facilitated panel discussion among the 4 pilot MPOs and the audience.

The annual performance workshop was initiated at the 2014 FDOT/FHWA/FTA/MPO Statewide Meeting (which was subsequently renamed the Florida Metropolitan Planning Partnership (FMPP)) in Jacksonville. Each year the workshop has progressively considered the performance management process. The objectives of the 2016 Statewide Performance Collaboration Workshop were to:

1. Provide an interactive forum to engage, ask questions, and offer ideas,
2. Review recent performance activities, data resources, and other developments,
3. Discuss the respective roles of and expectations for Central Office, Districts, and MPOs,
4. Review the MPO Performance Pilot project status and obtain feedback, and
5. Evaluate Workshop value to participants.

Below is a brief summary of the information from each presentation/discussion:

#### FDOT Presentation

- Status and schedule for the state's performance reports,
- Connection between the Florida Transportation Plan (FTP) and the state performance report,
- State's stakeholder outreach as part of the Partner Summit,
- State's Performance Policy,



# FLORIDA METROPOLITAN PLANNING PARTNERSHIP



## STATEWIDE MEETING

MPOAC • FDOT • FHWA • FTA



- Status update on the state's federal performance reports,
- Status of federal performance rulemaking, and
- Roles and responsibilities of federal agencies, states, MPOs, and transit agencies.

### FHWA Presentation

- Why Transportation Performance Management (TPM),
- Summary of the national performance measures,
  - Highway Safety
  - Pavement Condition
  - Bridge Condition
  - System Performance
  - Traffic Congestion
  - On-road Mobile Source Emissions
  - Freight Movement on the Interstate
- Federal performance measures rulemaking schedule,
- What's Next for FHWA,
- Update on proposed guidance areas, and
- Update on the transportation performance management (TPM) toolbox - professional capacity building.

### MPOAC's Presentation

Carl Mykska, Executive Director of the MPOAC, discussed performance measure target setting – focusing on setting realistic targets and how the performance measurement process will affect project selection. Other questions raised related to the incorporation of performance management into the MPO priority process, especially when considering how much funding would be needed to affect changes in performance outcomes.



## Performance Measures Regional Collaboration Pilot Project

Four MPOs are participating in a statewide pilot project to develop performance reports that all MPOs could use to meet federal performance reporting requirements. Pilot MPOs include: the Broward MPO, the Hillsborough MPO, the Gainesville MPO, and the Indian River County MPO. This pilot project was initiated in 2016, and is to aid in the development of standardized performance reports for the established federal performance measures. The pilot project has required an increased level of coordination and collaboration between the four MPOs and FDOT throughout the year. This level of coordination will be necessary as Florida’s other MPOs transition into the development of their own performance reports. At the 2016 Performance Workshop, the four pilot MPOs reported on the status of their efforts. The pilot also includes the development of datasets that Florida MPOs can use to report their progress on the federal performance measures.



The pilot project includes a review of MPO-level performance results from FHWA measures, a comparison of statewide trends to MPO level patterns, consideration of the implications of target setting. However, target setting at the state and MPO level has not begun yet, recognizing that the federal rulemaking process has not been finalized. The performance measures being examined through the pilot project include measures related to Safety, Pavement & Bridges and System Performance & Freight, as listed below:

### Safety Measures (5-year rolling average):

- Number of fatalities
- Number of serious injuries
- Fatalities per 100-Mile VMT
- Number of non-motorized fatalities and serious injuries

### Pavement & Bridges:

- Percent of pavement on Interstate & non-interstate National Highway System in good/poor condition
- Percent of bridges on National Highway System in good/poor condition





### System Performance & Freight:

- Percent of interstate and freeways providing for peak hour reliable travel times
- Percent of interstate and freeways providing for peak hour reliable truck travel times

A facilitated discussion ensued, following a discussion on how to move forward in a collaborative effort across jurisdictional boundaries.

## Primary Workshop Themes

The following are primary themes or “take-aways” that summarize the Workshop discussion:

- **The integration of MPOs into the Federal Performance Process** - FDOT has initiated a pilot project with four MPOs to develop a standardized performance report that meets federal reporting requirements. The process will involve coordination between FDOT and the MPOs, and will create a dataset that all Florida MPOs will have access to develop their own performance reports.
- **Increased coordination between MPOs, FDOT, MPOAC, FHWA, and FTA** - FDOT and the MPOs, working through the MPOAC, have been streamlining their planning processes to improve communication and increase coordination. In addition, the Florida Metropolitan Planning Partnership (FMPP) has provided a forum for the MPOs, FDOT, the MPOAC, FHWA, and FTA to meet and coordinate their respective planning processes, especially as it relates to performance measurement. The FMPP meetings provide the forum for members to discuss, coordinate, and collaborate among partners.
- **Standardizing the performance reporting process** - The FDOT pilot project to develop a standardized federal performance report for Florida’s MPOs is also producing a standardized dataset that MPOs can use to develop their own federal performance reports. Standardizing the performance reporting process will make the process faster and more efficient.
- **Streamlining transportation planning and reporting performance** - FDOT has made a concerted effort to coordinate planning and performance reporting through a streamlined process. Through the incorporation of the state’s long range plan (i.e., the Florida Transportation Plan (FTP)) goals into the FDOT Performance Reports, there is a framework to begin measuring the success of the FTP implementation process. Seven goal areas of the FTP have been identified:
  - Safety and security,
  - Agile, resilient and quality infrastructure,
  - Efficient and reliable mobility,
  - More transportation choices,
  - Economic competitiveness,
  - Quality places, and
  - Environment and energy conservation.





These seven goals directly correlate with the state's performance report's focus areas: safety, preservation, mobility, economy, and environment.

### Items for Consideration / Moving Forward

The following is an initial list of possible next steps for moving forward. FDOT believes that each workshop since 2014 has been a progress building block. The results from this workshop provided useful input to consider in framing potential actions. The following is a summary of the key issues and questions raised:



1. Ways that MPO Transportation Improvement Programs/State Transportation Improvement Program can become more performance-based.
2. Ways to estimate / measure Return on Investment (ROI) for transportation projects.
3. Potential consequences of not meeting performance targets.
4. Exploration of training opportunities online or face-to-face (e.g., classroom settings).
5. The impacts of performance targets, such as pavement/bridge condition, on the MPOs.
6. Relationship between Florida's Asset Management Plan and the Federal Rule on the Highway Asset Management Plan.
7. Collaboration at the corridor-planning level.
8. Guidance on developing local government performance measures.
9. How performance measures will be used to review and compare States and MPOs.
10. MPO target compatibility and consistency with FDOT targets.
11. Examination of normalized rates vs. total numbers of safety fatalities.
12. Determining how measures will be identified and prioritized.
13. MPO funding limitations- consider reviewing performance measures for practicality and value.

Between April 2014 and September 2016 FDOT and Florida's MPOs have committed to a continued discussion about performance management and measurement. That short 2 1/2 year time period has been characterized by:

- Greater knowledge and information sharing.
- Practical experience gained with performance measurement by FDOT and through the MPO pilot project.
- A greater recognition of the value and benefits of the collaborative approach.



# FLORIDA METROPOLITAN PLANNING PARTNERSHIP

## STATEWIDE MEETING

MPOAC • FDOT • FHWA • FTA

- A higher degree of partnership and ownership for the performance process and its products.

Clearly, the future of public management—transportation and other sectors—will continue to emphasize performance, results, and accountability. As such, this process has been an investment that is starting to pay dividends, and those benefits should only increase as the process continues, experience is gained, and innovative approaches are encouraged.

